



DEPARTMENT OF THE NAVY
NAVY PERSONNEL COMMAND
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From: Commander, Navy Personnel Command (PERS-00D)
To: Distribution

Subj: LIMITING THE USE OF RESTRICTIVE HOUSING WITHIN THE NAVY SHORE
CORRECTIONS SYSTEM; ANNUAL REPORT, CALENDAR YEAR 2023

Ref: (a) U.S. Department of Justice Report and Recommendations Concerning the Use of
Restrictive Housing, Final Report, January 2019
(b) Presidential Memorandum (Limiting the Use of Restrictive Housing by the Federal
Government), 1 March 2016
(c) BUPERSINST 1640.24
(d) SECNAV M-1640.1

1. Purpose. To publish annual aggregate restrictive housing (RH) data per references (a) through (d) occurring within the U.S. Navy shore military correctional facilities (MCF).

2. Background

a. National correctional reform led to the publication of reference (a) which established policy recommendations for the Department of Justice (DOJ) federal correctional system, including “guiding principles” for all U.S. correctional agencies. Reference (b) directed the full implementation of reference (a) recommendations.

b. Reference (a) provides the definition of “restrictive housing” as detention that involves three core elements:

- (1) Removal from the general prisoner population, whether voluntary or involuntary;
- (2) Placement in a locked room or cell, whether alone or with another prisoner; and
- (3) Inability to leave the room or cell for the vast majority of the day (defined as 22 hours or more per day).

c. Per references (c) and (d), prisoners confined in the Navy shore corrections system are housed within either general population (GP) or special quarters (SQ). SQ encompasses administrative segregation (AS) and disciplinary segregation (DS). The categories of AS include medical (MED), prevention of injury (POI), suicide risk (SR), escape risk (ER), potentially violent and dangerous (PVD), pending investigation (PI), loss of privileges (LOP), awaiting transfer (AT), protective custody (PC), and indoctrination (INDOC).

d. Navy standard correctional practices result in a very limited percentage of the overall MCF population being housed within SQ. Additionally, the SQ Plan of the Day routinely and by design, unless for cause, allows out of cell time for periods more than 2 hours daily (e.g., recreation, sunshine call, showering, programming, etc.). Since 1 September 2016, the guiding principles of reference (a) have been incorporated into pre-existing Navy corrections SQ administration and operations to meet the intent

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of references (a) and (b). The implementation included the collection of RH data elements outlined in reference (a).

e. The RH data for the Calendar Year 2023 (CY-23) Annual Report was gathered from six Navy shore MCFs located within the U.S. and one overseas, to include:

- (1) Naval Consolidated Brig (NAVCONBRIG) Charleston, Charleston, South Carolina;
- (2) NAVCONBRIG Detachment (DET) Chesapeake, Chesapeake, Virginia;
- (3) NAVCONBRIG Miramar, San Diego, California;
- (4) NAVCONBRIG DET Pearl Harbor, Hawaii;
- (5) Pretrial Confinement Facility (PCF), Naval Air Station Jacksonville, Florida; and
- (6) PCF Yokosuka, Japan.

3. General Information

a. On 31 December 2023, 258 prisoners were confined within the six U.S. Navy shore MCFs. Of this population, 249 prisoners were male and 9 were female.

b. During CY-23, there was a total of 400 new admissions into the U.S. Navy shore corrections system, encompassing 370 male and 30 female prisoners.

4. Aggregate Data (CY-23: 1 January 2023 – 31 December 2023)

a. There were nine total RH incidents that involved seven prisoners within each type of RH status:

- (1) AS (two prisoners occupied AS status during 11 separate RH periods): 13
 - (a) MED: 1
 - (b) POI: 0
 - (c) SR: 5
 - (d) ER: 0
 - (e) PVD: 1
 - (f) PI: 4
 - (g) LOP: 0
 - (h) AT: 2
 - (h) PC: 0
 - (i) INDOC: 0

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(2) DS: 8

b. RH recidivism rate: 27.27 percent (3 of 11 prisoners with repetitive RH periods).

c. Average length of stay: Charleston (1 prisoner, 10 days); Chesapeake (0 prisoners, 0 days); Jacksonville (8 prisoners, 247 days, and 11 different incidents of RH); Miramar (0 prisoner, 0 days); Pearl Harbor (0 prisoners, 0 days); and Yokosuka (2 prisoners, 145 days, and 9 different incidents of RH).

d. Race: White (18); Two or More Races (1); and Black/African American (2).

e. Ethnicity: Non-Hispanic (12) and Hispanic (9).

f. Religion: Christian/Non-Denominational (15); No Preference (1); Catholic (2); Islam (2) and Atheist (1).

g. Gender: Male (21) and Female (0).

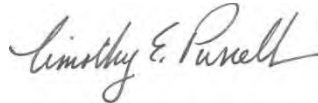
h. Gender Identity: Male (21) and Female (0).

i. Sexual Orientation: Heterosexual (21).

j. Disability Status: No (21).

k. Age Groups: <+ 20 (8); 21 – 30 (10) and 31-40 (3).

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By direction

Distribution:
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